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BEFORE THE DIVISION OF MEDICAL QUALITY MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation Against:)	
WILLIAM M. LIEBMAN, M.D.)	File No. 12-1999-98182
Physician and Surgeon's Certificate No. G 12827)	
Respondent.)	

ORDER GRANTING STAY

On July 6, 2000, John P. Wagner, attorney for Respondent, William Liebman, M.D., filed a request for a stay of execution of the Decision in this matter with an effective date of July 10, 2000 at 5:00 p.m.

Execution is stayed until July 16, 2000.

This stay is granted solely for the purpose of allowing Dr. Liebman to lose all rights and privileges to practice as a physician and surgeon in the State of California on August 15, 2000.

DATED:

July 10, 2000

DIVISION OF MEDICAL QUALITY MEDICAL BOARD OF CALIFORNIA

By:

Elberta Portman

Staff Services Manager

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BEFORE THE DIVISION OF MEDICAL QUALITY MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation Against:)))
WILLIAM LIEBMAN, M.D. Certificate No. G-12827) No: 12-1999-9818))
Respo	ndent)

DECISION

The attached Stipulation for Surrender of License is hereby adopted by the Division of Medical Quality as its Decision in the above-entitled matter.

This Decision shall become effective at 5:00 p.m. on <u>July 10, 2000</u>.

IT IS SO ORDERED <u>July 3, 2000</u>.

By:

IRA LUBELL, M.D.

President

Division of Medical Quality

1	BILL LOCKYER, Attorney General		
2	of the State of California KERRY WEISEL, State Bar No. 127522		
3	Deputy Attorney General California Department of Justice		
4	1515 Clay Street, Suite 2000 Oakland, California 94612		
5	Telephone: (501) 622-2145 Facsimile: (510) 622-2270	·	
6	Attorneys for Complainant		
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8	REPORT T	" H T	
9	BEFORE THE MEDICAL BOARD OF CALIFORNIA STATE OF CALIFORNIA		
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11	In the Matter of the Accusation Against:	Case No. 12 1999 98182	
12	WILLIAM LIEBMAN, M.D. 2620 Northgate Mall	STIPULATION FOR SURRENDER	
13	San Rafael, California 94403	OF LICENSE	
14	Physician's and Surgeon's Certificate No. G 12827	·	
15	Respondent	•	
16			
17	IT IS HEREBY STIPULATED AND	AGREED by and between the parties to the	
18	above-entitled proceedings, that the following matters are true: 1. Complainant, Ron Joseph, is the Executive Director of the Medical Board of California, Department of Consumer Affairs ("Board") and is represented by Bill Lockyer,		
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21	Attorney General of the State of California by Kerry	Weisel, Deputy Attorney General.	
22	2. William M. Liebman, M.D. ("	respondent") is represented in this matter by	
23	attorneys John P. Wagner and Robert J. Sullivan of t	he law firm of Nossaman, Guthner, Knox &	
24	Elliot, LLP. Respondent has consulted with his attor	meys concerning the effect of this stipulation	
25	which respondent has carefully read and fully unders	stands.	
26 27	3. Respondent has received and r	read the Accusation, which is presently on	
28	file and pending in Case Number 12 1999 98182 bef	ore the Division of Medical Quality of the	

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Medical Board of California, Department of Consumer Affairs ("Division"). A copy is attached as Exhibit A and incorporated in this stipulation by reference.

- 4. Respondent agrees that his license history is as set forth in the Accusation.
- 5. Respondent understands the nature of the charges alleged in the Accusation and that, if proven at hearing, such charges and allegations would constitute cause for imposing discipline upon respondent's license issued by the Board.
- 6. Respondent and his counsel are aware of each of respondent's rights, including the right to a hearing on the charges and allegations, the right to confront and crossexamine witnesses who would testify against respondent, the right to testify and present evidence on his own behalf, as well as to the issuance of subpoenas to compel the attendance of witnesses and the production of documents, the right to contest the charges and allegations, and other rights which are accorded respondent pursuant to the California Administrative Procedure Act (Government Code section 11500, et seq.) and other applicable laws, including the right to seek reconsideration, review by the superior court, and appellate review.
- 7. For the purpose of resolving Case No. 12 1999 98182 without the expense and uncertainty of further proceedings, respondent gives up his right to contest, as set forth in paragraph 6, above, that cause for discipline exists based on the charges in the Accusation and, in addition, admits to the Second Cause for Discipline contained in the Accusation. Respondent agrees to surrender his physician's and surgeon's certificate for the Division's formal acceptance. The Board agrees to waive the costs of investigation and enforcement of this matter except as provided in paragraph 12, below.
- 8. All admissions and recitals contained in this stipulation are made solely for the purpose of settlement in this proceeding and for any other proceedings in which the Division of Medical Quality, Medical Board of California or other professional licensing agency is involved, and shall not be admissible in any other criminal or civil proceedings.
- 9. Respondent understands that by signing this stipulation he is enabling the Division of Medical Quality to issue its order accepting the surrender of his license without further process. He understands and agrees that Board staff and counsel for complainant may

communicate directly with the Division regarding this stipulation, without notice to or participation by respondent or his counsel. In the event that this stipulation is rejected for any reason by the Division, it will be of no force or effect for either party. The Division will not be disqualified from further action in this matter by virtue of its consideration of this stipulation.

- 10. Upon acceptance of the stipulation by the Division, respondent understands that he will no longer be permitted to practice as a physician in California.
- Respondent fully understands and agrees that if he ever files an application for relicensure or reinstatement in the State of California, the Division shall treat it as a petition for reinstatement, respondent must comply with all the laws, regulations and procedures for reinstatement of a revoked license in effect at the time the petition is filed, and all of the allegations and Causes for Discipline contained in the Accusation in Case No. 12 1999 98182 will be deemed to be true, correct and admitted by respondent when the Division determines whether to grant or deny the petition. Respondent agrees that he will not petition for reinstatement for at least three years following the effective date of this petition and that, if he does seek reinstatement, he will provide the Marin County District Attorney's office with a copy of his petition for reinstatement at the same time as he files the petition with the Medical Board and that he will provide the board with evidence that he has so notified the District Attorney. Respondent hereby waives any time-based defense he might otherwise have to the charges contained in the Accusation in Case No. 12 1999 98182 including but not limited to the equitable defense of laches.
- 12. If the Board grants future reinstatement, respondent agrees to reimburse the Board for its costs of investigation and enforcement of this matter in the amount of \$44,400.00 payable to the Board upon the effective date of such reinstatement Decision.

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ACCEPTANCE I, William Liebman, M.D., have carefully read the above stipulation and enter into it freely and voluntarily, with the advice of counsel, and with full knowledge of its force and effect, do hereby agree to surrender my physician's and surgeon's certificate, No. G 12827 to the Division of Medical Quality, Medical Board of California for its formal acceptance. By signing this stipulation to surrender my license, I recognize that as of 30 days after the effective date of its formal acceptance by the Division, I will lose all rights and privileges to practice as a physician and surgeon in the State of California. Respondent I concur in the stipulation. Dated: 6-13-00 NOSSAMAN, GUTHNER, KNOX & ELLIOT, LLP Attorneys for Respondent

Dated: 6/23/2000 BILL LOCKYER, Attorney General of the State of California

KERRY WEISEL Deputy Attorney General

Attorneys for Complainant

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1	BILL LOCKYER, Attorney General of the State of California	FILED STATE OF CALIFORNIA MEDICAL BOARD OF CALIFORNIA	
2	Deputy Attorney General SAC	RAMENTO Lune 9, 20 00	
3	1515 Clay Street, Suite 2000	Kinwedy Kinchey ANALYST	
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6	Attorneys for Complainant		
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8	BEFORE TI	HE	
9	MEDICAL BOARD OF CALIFORNIA STATE OF CALIFORNIA		
10			
11	In the Matter of the Accusation Against:	Case No. 12 1999 98182	
12	WILLIAM LIEBMAN, M.D. 2620 Northgate Mall	ACCUSATION	
13	San Rafael, California 94403	ACCUSATION	
14	Physician's and Surgeon's Certificate No. G 12827		
15	Respondent		
16			
17	Considerant alleges		
18	Complainant alleges:	e e	
19	PARTIES	_	
20	1. Ronald Joseph ("Complainant") brings this accusation solely in his official		
21	capacity as the Executive Director of the Medical Board of California.		
22		67, the Medical Board of California issued	
23	Physician's and Surgeon's Certificate Number G 1282		
24	Liebman" or "respondent"). The Physician's and Sur		
25	effect at all times relevant to the charges brought in t	his Accusation and will expire on June 30,	
26	2000, unless renewed.		
27	•	99, a partial interim suspension order was	
28	issued against Dr. Liebman prohibiting him and all n	nembers of his office staff from dispensing	
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or administering any vaccine or inoculant pending a final decision and order by the Medical Board on this Accusation.

JURISDICTION

- 4. This Accusation is brought before the Medical Board of California ("Medical Board" or "board"), under the authority of the following sections of the Business and Professions Code ("Code").
- 5. Section 2227 of the Code provides that a licensee who is found guilty under the Medical Practice Act may have his or her license revoked, suspended for a period not to exceed one year, placed on probation and required to pay the costs of probation monitoring, or such other action taken in relation to discipline as the Division deems proper.
- 6. Section 2234 of the code provides in pertinent part that "the Division of Medical Quality shall take action against any licensee who is charged with unprofessional conduct. In addition to other provisions of this article, unprofessional conduct includes, but is not limited to, the following:
 - (a) Violating or attempting to violate, directly or indirectly, or assisting in or abetting the violation of, or conspiring to violate, any provision of this chapter.
 - (b) Gross negligence.
 - (c) Repeated negligent acts.
 - (d) Incompetence.
 - (e) The commission of any act involving dishonesty or corruption which is substantially related to the qualifications, functions, or duties of a physician and surgeon."
- 7. Business and Professions Code section 2238 provides that a violation of any federal statute or federal regulation or any of the statutes or regulations of this state regulating dangerous drugs or controlled substances constitutes unprofessional conduct.
- 8. Health and Safety Code section 111300 provides that it is unlawful for any person to adulterate any drug or device.

FACTS

- 19. At all times relevant to this matter, Dr. Liebman has practiced as a pediatrician in San Rafael and Novato, California.
- 20. In or about September 1998, one of Dr. Liebman's employees became suspicious that someone was tampering with the vaccine vials. She noted that she was recording the same lot numbers and dates of expiration for vaccines for what seemed like excessive periods of time and that the rubber stoppers on some of the vials were bulging.
- 21. In or about March 1999, this employee began marking vaccine vials with a pen to note the level of fluid in the vial at the end of the day. The following day, she would find that the fluid in the marked vials had increased. In addition, she found many more needle punctures in the stoppers of some of the vaccine vials than the number of doses in the vials.
- 22. In or about June 1999, the employee seized two of the non-conforming vials and delivered them to the Medical Board. The vials contained Hepatitis B vaccine. They were labeled CI-1 and CI-2 for identification.
- DA") served a search warrant at Dr. Liebman's San Rafael office and seized the following evidence: all open vials of vaccine, three samples of closed vaccines for comparison purposes, a large sampling of patient records, all office computers, Dr. Liebman's order book, billing records, sign in sheets, and appointment schedules. The vials of vaccine were labeled K1 through K14 for identification.
- 24. On June 11, 1999, the Marin DA served the search warrant at Dr. Liebman's Novato office and seized all open vials of vaccine from the office refrigerator. These vials of vaccine were labeled KH1 through KH5 for identification.
- 25. The vials of vaccine were sent to the Federal Drug Administration Center for Biologics Evaluation and Research in Maryland for analysis. For each complaint sample, an unopened vial of the same lot and product was obtained by the laboratory and used as a control or for comparison to the corresponding complaint vial.

- 26. Eleven of the 21 complaint samples submitted did not have the same chemical test results as their respective control samples: K5 (Hepatitis B), K6 (Tetramune), K9 (TD), K10 (Injectable Polio Virus), K11 (Influenza Virus), KH1 (Influenza Virus), KH2 (Hepatitis B), KH3 (Polio Virus), KH4 (DT), CI-1 (Hepatitis B), and CI-2 (Hepatitis B) had been adulterated.
- 27. The analysis found benzyl alcohol in seven of the eleven non-conforming complaint samples. Benzyl alcohol is not a preservative in any of the licensed sample products. The results from ICP/mass spectrometric semi-quantitative analyses for sodium and chloride concentrations indicated that either water or water containing sodium chloride was added to the other four non-conforming complaint samples.
- 28. The number of punctures in the rubber stoppers in the non-conforming vials greatly exceeded the number of doses available in the vials. The ratio of actual punctures to doses available are as follows: 26/12 (K5--Hepatitis B), 32/10 (K6--Tetramune), 17/10 (K9--TD), 24/10 (K10--Injectable Polio Virus), 30/10 (K11--Influenza Virus), 33/10 (KH1--Influenza Virus), 60/12 (KH2--Hepatitis B), 24/10 (KH3--Polio Virus), 26/10 (KH4--DT), 20/12 (CI-1--Hepatitis B), and 16/12 (CI-2--Hepatitis B).
- 29. Thimerosal is used as a chemical preservative in these vaccines. The amount of the thimerosal in the contents of the complaint vials was analyzed by cold vapor atomic absorption spectroscopy through the determination of the mercury content present. Nine out of the eleven complaint vials did not contain the amount of thimerosal analyzed to be in the appropriate control vials as the label claim values. In terms of percent, the thimerosal content of the complaint vials, CI-1, CI-2, K5, K6, K9, K11, KH1, KH2, and KH4 were equal to or less than 0.2%, 7.1%, 0.0%, 0.0%, 16.5%, 0.0%, 0.0%, 68.2%, and 0.0%, respectively.
- 30. Aluminum is used in the formulation of certain vaccines and gives a cloudy white appearance to the liquid vaccines. Seven of the non-conforming complaint sample vials, CI-1, CI-2, K5, K6, K9, KH2, and KH4, contain aluminum in their licensed formulation. The aluminum content in these complaint vials was equal to or less than 3.6%, 25.5%, 11.3%, 30.5%, 16.0%, 53.6%, and 20.1%, respectively, of the aluminum content of the control vials.

Moreover, CI-1, CI-2, K5, K6, and KH4 were clear in appearance indicating that the aluminum adjuvant compound which should have been visible in the vial as a white suspension was not present at the licensed concentration.

- 31. During the period from January 1997 to May 1999, the vaccinations administered in Dr. Liebman's offices were given either by Dr. Liebman or by a nurse practitioner, a registered nurse, or a certified nursing assistant.
- 32. When a vaccination was given, the following information was documented in the progress notes in the patient's chart: the vaccine name, dosage, location of shot, manufacturer, lot number, and expiration date. The person giving the injection was required to sign his or her name after the documentation.
- The date of the vaccination was also documented on the immunization chart on the front of the patient's file.
- 34. Except for several very short periods when Dr. Liebman was away from the office, Dr. Liebman himself ordered all the vaccines for his offices for at least the two year period preceding June 1999.
- 35. In April 1999, Dr. Liebman was out of the office for two weeks on Naval Reserve duty and a locum tenens was working in his place. Although there had been no changes in the amounts of vaccine ordered prior to Dr. Liebman's absence or the number of patients seen during his absence, the office quickly ran out of vaccine several times during this two week period and had to obtain additional vials of vaccine on an urgency basis.
- 36. Further proof that some of Dr. Liebman's vaccines have been diluted is provided by the substantial disparity which exists between the amounts of Hepatitis B vaccine, Tetramune, DTP vaccine, DTaP vaccine, and Injectable Polio Vaccine dispensed by Dr. Liebman's office between January 1997 and May 1999 and the quantities of these vaccines the office had available during that time.
- 37. The number of each type of vaccination given between January 1997 and May 1999 has been calculated from the billing records seized from Dr. Liebman's office. These

records reveal the procedure codes for the various types of vaccinations, patient identification numbers, and dates of vaccinations.

- 38. The types and quantities of all vaccines received by Dr. Liebman's office between January 1997 and May 1999 have been obtained from his pharmaceutical vendors and from the California Health Department Program which provided him with free vaccines. The pharmaceutical vendors from whom Dr. Liebman purchased his vaccines were identified from Dr. Liebman's "Order Book," information obtained directly from Dr. Liebman, vaccine invoices obtained from Dr. Liebman's wife, Dr. Liebman's business check register, and Dr. Liebman's business bank records subpoenaed from the Bank of America.
- 39. The billing records reflect that Dr. Liebman's office administered 1604 doses of Tetramune between January 1997 and May 1999. During this same period, the records reflect that Dr. Liebman's office received only the equivalent of 185 doses of Tetramune. This reflects a shortfall of 1419 doses of Tetramune.
- 40. The billing records reflect that Dr. Liebman's office administered 141 doses of DTP vaccine between January 1997 and May 1999. During this same period, the records reflect that Dr. Liebman's office received no DTP vaccine. This reflects a shortfall of 141 doses of DTP vaccine.
- 41. The billing records reflect that Dr. Liebman's office administered 169 doses of Injectable Polio Vaccine between January 1997 and May 1999. During this same period, the records reflect that Dr. Liebman's office received only the equivalent of 60 doses of Injectable Polio Vaccine. This reflects a shortfall of 109 doses of Injectable Polio Vaccine.
- 42. The billing records reflect that Dr. Liebman's office administered 386 doses of DTaP vaccine between January 1997 and May 1999. During this same period, the records reflect that Dr. Liebman's office received only the equivalent of 190 doses of DTaP vaccine. This reflects a shortfall of 196 doses of DTaP vaccine.
- 43. The age of the patient is irrelevant to this analysis because the prescribed dosage for Tetramune, DTP vaccine, Injectable Polio Vaccine, and DTaP vaccine is the same regardless of the age of the recipient.

	44.	Determining whether there was a disparity between the amount of
Hepatitis B v	accine d	ispensed and the amount possessed was not as straight-forward as with the
other vaccine	s. This	is because, with Hepatitis B vaccine, dosages are age related and also
because the t	wo bran	ds of Hepatitis B vaccine used by Dr. Liebman have different dosage/age
relationships	ı	

- 45. The purchase records and invoices of Hepatitis B vaccine received by Dr. Liebman between January 1997 and May 1999 reflect that he purchased primarily Recombivax-HB, the brand name for Hepatitis B vaccine produced by Merck & Co. He also purchased, or received, Engerix-B, the brand name of Hepatitis B vaccine produced by Smith Kline Beecham.
- 46. Recombivax-HB comes in three strengths: Pediatric (2.5 mcg in .5 ml), Risk/Adolescent (5 mcg in .5 ml), and Adult (10 mcg in 1 ml). The recommended doses of Recombivax-HB are as follows:

0-10 years of age 2.5 mcg per .25 ml or .5 ml shot

5 mcg per .5 ml shot

20 + years of age

11-19 years of age

10 mcg per 1 ml shot

- 47. The purchase records reflect that Dr. Liebman primarily purchased 3 ml multi-dose vials of adult Recombivax-HB. One vial contains 3 adult doses of 1 ml each, 6 adolescent doses of .5 ml each, 12 doses of .25 ml each, or any combination of these doses which adds up to 3 ml.
- 48. Engerix-B comes in pediatric and adult formulations of the following doses:

0-19 years of age

.5 ml of vaccine

20 + years of age

1 ml of vaccine

49. As noted in paragraph 37, above, Dr. Liebman's billing records contain the patients' identification numbers, the procedure codes for all types of vaccinations including Hepatitis B, and the dates the patients were vaccinated. Dr. Liebman's computerized patient list, also seized from his office, contains the patients' identification numbers and dates of birth. By combining the information from these two sources, a complete list of Hepatitis B vaccinations

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given by Dr. Liebman's office between January 1997 and May 1999 could be generated, arranged by patient identification number, date of vaccination, and age of patient at the time of the vaccination.

- 50. From this composite list, it was determined that Dr. Liebman's office billed for 3210 Hepatitis B vaccinations between January 1997 and May 1999. Of those vaccinations, 2249 were given to patients between the ages of 0 and 10.99 years, 764 were given to patients between the ages of 11 and 18.99 years, 22 were given to patients over the age of 20, and 175 were given to patients not identified by age.
- vaccine and which Engerix-B, the only group for whom the different vaccines would affect the dosages given are children between 0 and 11 years of age. Children in this age group would generally have been given only .25 ml of vaccine if they received the adult Recombivax-HB but would have received .5 ml if they were given pediatric Recombivax-HB or Engerix-B. Although it will somewhat understate the amount of vaccine administered, for purposes of comparing the amounts of vaccine administered with the amounts available to administer, all of the children from 0 to 10.99 years of age were considered to have been given only .25 ml.
- 52. In the same way, the 175 patients for whom birth dates are not available are also considered to have received only .25 ml of vaccine in each injection even though it is most likely that some of them received .5 ml or 1 ml doses.
- 53. Using these assumptions, the billing records reflect that Dr. Liebman's office administered 1010 ml of Hepatitis B vaccine between January 1997 and May 1999.

 During this same period, the records reflect that Dr. Liebman received only 476 ml of Hepatitis B vaccine, less than half the amount allegedly administered.
- 54. The number of vaccine vials Dr. Liebman was ordering between January 1997 and May 1999 contained significantly fewer doses than the number of vaccine doses which he and his staff were administering to patients during that time period.

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- 55. Dr. Liebman transported various vaccines between his two offices in a paper bag which he did not keep refrigerated. He also administered vaccines directly from the bag.
- 56. All vaccines must remain either refrigerated or frozen, depending on the specific manufacture recommendations, at all times except for the immediate pre-administration preparation. If the vaccines exceed the recommended temperature they will lose their efficacy.
- 57. On or about November 23, 1999, after the Marin DA advised Dr. Liebman that they intended to file charges against him, Dr. Liebman advised his patients that there was a possibility that some or all of the vaccines they had received at his office may have been ineffective. He offered them the opportunity to have their blood tested at Unilab to determine if they had developed sufficient antibodies.
- 58. Of the 362 of Dr. Liebman's patients who had their antibodies tested at Unilab, 134 of them had received all three of their Hepatitis B shots at Dr. Liebman's offices between January 1, 1996 and April 30, 1999 and had received at least one of the shots between January 1, 1997 and April 30, 1999.
- 59. Of those 134 patients, 43 were immune to Hepatitis B, 1 was borderline, and 90 were not immune to Hepatitis B. That is, 68.2% of those patients were not immune to Hepatitis B.
- 60. Typically, no more than 5% of patients receiving three full doses of Hepatitis B vaccine will fail to show immunity to Hepatitis B.
- 61. Dr. Liebman did throat cultures for Group A, B Hemolytic Streptococcus in his office and frequently swabbed specimens from more than two patients and sometimes as many as six patients on a single blood agar culture plate.
- 62. Plating more than two specimens on a single blood agar culture plate for the purpose of determining the presence of Group A, B Hemolytic Streptococcus is improper.
- 63. Dr. Liebman routinely reused plastic urine cups which were used to obtain urine samples for urinalysis and urine culture, instructing his staff to wash the cups in

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antibacterial soap and/or germicidal cleaning solution, rinse them, put them on a paper towel to dry, and then store them in a drawer without the screwtop lids attached.

- 64. A specimen cup which has been properly cleaned in a germicidal solution and dried in a clean, non-contaminated area with the screwtop lid replaced to ensure cleanliness would be within the standard of care for obtaining urine for urine dipstick or urinalysis.
- 65. It is absolutely necessary, however, that a urine specimen for a urine culture be collected in a sterile specimen container.

FIRST CAUSE FOR DISCIPLINE

(Gross Negligence, Repeated Negligent Acts, Incompetence)

66. Respondent's certificate to practice medicine is subject to disciplinary action under Business and Professions Code section 2234 for unprofessional conduct pursuant to subsections (a) (violating provisions of this chapter), (b) (gross negligence), (c) (repeated negligent acts), and/or (d) (incompetence) in that, for a period of more than two years, he intentionally diluted the Hepatitis B vaccine, Tetramune vaccine, DTP vaccine, DTaP vaccine and Injectable Polio Vaccine which were administered to his patients as more particularly alleged in paragraphs 19 through 65, above.

SECOND CAUSE FOR DISCIPLINE

(Gross Negligence, Repeated Negligent Acts, Incompetence)

action under Business and Professions Code section 2234 for unprofessional conduct pursuant to subsections (a) (violating provisions of this chapter), (b) (gross negligence), (c) (repeated negligent acts), and/or (d) (incompetence) in that, if he did not personally dilute the Hepatitis B vaccine, Tetramune vaccine, DTP vaccine, DTaP vaccine and Injectable Polio Vaccine which were administered to his patients over a period of more than two years, he failed to realize quickly that someone else was diluting them based on the fact that the number of vaccine vials he was ordering was significantly less than the number of vaccine doses which he and his staff were administering to patients as more particularly alleged in paragraphs 19 through 65, above.

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THIRD CAUSE FOR DISCIPLINE

(Gross Negligence, Repeated Negligent Acts, Incompetence)

68. Respondent's certificate to practice medicine is subject to disciplinary action under Business and Professions Code section 2234 for unprofessional conduct pursuant to subsections (a) (violating provisions of this chapter), (b) (gross negligence), (c) (repeated negligent acts), and/or (d) (incompetence) in that he carried vaccines in an unrefrigerated bag from one office to another and left vaccines stored in the bag, thus rendering the vaccines ineffective and placing his patients' health at risk as more particularly alleged in paragraphs 19 through 65, above.

FOURTH CAUSE FOR DISCIPLINE

(Gross Negligence, Repeated Negligent Acts, Incompetence)

69. Respondent's certificate to practice medicine is subject to disciplinary action under Business and Professions Code section 2234 for unprofessional conduct pursuant to subsections (a) (violating provisions of this chapter), (b) (gross negligence), (c) (repeated negligent acts), and/or (d) (incompetence) in that he plated as many as six specimens on a single blood agar plate as more particularly alleged in paragraphs 19 through 65, above.

FIFTH CAUSE FOR DISCIPLINE

(Repeated Negligent Acts, Incompetence)

Respondent's certificate to practice medicine is subject to disciplinary 70. action under Business and Professions Code section 2234 for unprofessional conduct pursuant to subsections (a) (violating provisions of this chapter), (c) (repeated negligent acts), and/or (d) in that he routinely reused plastic urine cups washed in antibacterial soap and/or germicidal cleaning solution and put on a paper towel to dry and stored in a drawer without the screwtop lids attached to obtain urine samples for urinalysis and urine culture as more particularly alleged in paragraphs 19 through 65, above.

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SIXTH CAUSE FOR DISCIPLINE

(Adulteration of Drugs)

71. Respondent's certificate to practice medicine is subject to disciplinary action for unprofessional conduct under Business and Professions Code section 2238 (unprofessional conduct to violate drug laws) for violating Health and Safety Code section 111300 (unlawful to adulterate any drug) in that, for a period of more than two years, he intentionally diluted the Hepatitis B vaccine, Tetramune vaccine, DTP vaccine, DTaP vaccine and Injectable Polio Vaccine which were administered to his patients as more particularly alleged in paragraphs 19 through 65, above.

SEVENTH CAUSE FOR DISCIPLINE

(Misbranding Drugs)

72. Respondent's certificate to practice medicine is subject to disciplinary action for unprofessional conduct under Business and Professions Code section 2238 (unprofessional conduct to violate drug laws) for violating Health and Safety Code sections 111345 (unlawful to misbrand any drug) and 111340 (unlawful to hold, deliver, or sell any misbranded drug) in that he misbranded vaccines as defined in Health and Safety Code section 111395 (drug is misbranded if all or part of the contents of the original package have been removed and replaced with other material) and held, delivered, and sold the misbranded vaccines as more particularly alleged in paragraphs 19 through 65, above.

EIGHTH CAUSE FOR DISCIPLINE

(Dishonesty)

73. Respondent's certificate to practice medicine is subject to disciplinary action under Business and Professions Code section 2234 for unprofessional conduct pursuant to subsection (e) (dishonesty) in that he intentionally diluted the Hepatitis B vaccine, Tetramune vaccine, DTP vaccine, DTaP vaccine and Injectable Polio Vaccine which were administered to his patients and he misbranded vaccines as defined in Health and Safety Code section 111395 and delivered the misbranded vaccines to his patients as more particularly alleged in paragraphs 19 through 65, above.

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PRAYER

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Division of Medical Quality of the Medical Board issue a decision:

- 1. Revoking or suspending Physician's and Surgeon's Certificate Number G 12827, issued to William Liebman, M.D.;
- 2. Ordering William Liebman, M.D. to pay the Division the reasonable costs of the investigation and enforcement of this case, and, if placed on probation, the costs of probation monitoring;
 - 3. Taking such other and further action as deemed necessary and proper.

DATED: JUNE 9, 2000.

RONALD JOSEPH Executive Director

Medical Board of California

State of California Complainant

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